Mr. Edward Messina Director Office of Pesticide Programs Environmental Protection Agency 1200 Pennsylvania Ave., NW Washington, DC 20460

Submitted electronically via Federal eRulemaking Portal

RE: Petition Seeking Rulemaking to Modify False or Misleading Statements subsection of the Code of Federal Regulations (CFR) (EPA-HQ-OPP-2024-0562)

Dear Director Messina,

As organizations representing farmers, ranchers, retailers, co-ops, academics, manufacturers, and other pesticide users, we write to offer our strong support for the state attorneys general (AG) petition seeking rulemaking to modify the false or misleading statements subsection of the code of federal regulations (CFR) (EPA-HQ-OPP-2024-0562). Without rulemaking, we are concerned recent state actions requiring pesticide labels to carry language inconsistent with EPA safety findings will create a patchwork of false and misleading, and potentially mutually exclusive, state labels. The propagation of these labels not only risks disrupting commerce, but it could also confuse pesticide users and erode public confidence in science- and risk-based regulation. Rulemaking would significantly help to resolve these challenges, which otherwise are only likely to intensify. To that end, we urge EPA to grant the state AG petition and initiate rulemaking under 7 U.S.C. § 136v with respect to state labeling or packaging requirements for products subject to FIFRA.

In recent years, attempts by some states to impose pesticide health claims on labels contrary to EPA findings have also created significant risks for the pesticide user and applicator community. Should states require manufacturers to label a product in contravention to EPA findings and FIFRA, it places the manufacturer in a no-win situation—either do not comply with a state requirement or comply with the state requirement and include language on a pesticide package that is false and misleading.

These challenges are heightened if different states impose labeling requirements on the same matter that are mutually exclusive to one another (i.e., one state requires an affirmative health claim, while another requires a negative claim). This would result in an unworkable patchwork of conflicting state label claims. It could be difficult, if not impossible, for manufacturers to continue to support the commercial availability of a pesticide product facing these regulatory and legal uncertainties. In turn, it could disrupt interstate commerce and risk jeopardizing pesticide product access for farmers, applicators, and other users.

By clarifying via rulemaking that states may not require label statements regarding the product's human health effects that are different from EPA's findings, it alleviates this pressure manufacturers may otherwise face from states to make false and misleading statements on labels in contravention to FIFRA. By extension, this would prevent pesticide users and applicators from losing access to much-needed pesticide products due to these regulatory and legal uncertainties. This clarification regarding label statements of a product's human health effects should not be

construed to otherwise restrict a state's authority to regulate and provide registration for additional uses of federally registered pesticide products, as provided by FIFRA sections 24(a) and 24(c).

Additionally, failing to clarify what label claims states may require under FIFRA could contribute to confusion for pesticide users, the public, and generally erode confidence in our risk- and science-based regulatory framework. If states are permitted to continue to require manufacturers to issue false and misleading health claims on pesticide labels contrary to EPA's findings, there is no way for pesticide users and the public to know if there are any genuine product risks or how to appropriately mitigate them. It could lead to diminished safety outcomes or inadvertent product misuse. Further, the U.S. public has already become increasingly skeptical of pesticide use in recent years. If states continue to require claims conflicting with EPA findings, an already cynical public would likely have reduced confidence in pesticide labels and whether any appropriately science-based processes were used to establish any claims or lack thereof on packaging.

A remedy to address these challenges would result from EPA granting the state AG petition and initiating rulemaking under 7 U.S.C. § 136v. Clarifying in the CFR that labels regarding a product's human health effects that are different from EPA's findings are false and misleading would ensure that manufacturers are not placed in the no-win dilemma of not complying with state labeling directives or issuing label claims inconsistent with FIFRA. By extension, this rulemaking would provide the necessary regulatory and legal certainty to continue to support product market access for farmers, other pesticide users, and applicators. Pesticide users and the public would also have greater confidence that labels provide clear, consistent guidance, and were derived from appropriate science- and risk-based processes.

We urge EPA to grant the state AG petition and initiate rulemaking on this matter and appreciate the opportunity to comment.

## Sincerely,

African American Farmers of California Agribusiness Association of Iowa Agribusiness Association of Kentucky Agribusiness Council of Indiana Agricultural Council of Arkansas Agricultural Retailers Association Alabama Soybean and Corn Growers Association Alaska Farm Bureau Almond Alliance American Agri-Women **American Cotton Producers American Dairy Coalition** American Farm Bureau Federation American Mosquito Control Association American Pulse Association American Seed Trade Association American Soybean Association

American Sugar Alliance American Sugar Cane League

American Sugarbeet Growers Association

AmericanHort

Aquatic Ecosystem Restoration Foundation

**Aquatic Plant Management Society** 

**Arizona Cotton Growers Association** 

Arizona Crop Protection Association

Arizona Farm Bureau Federation

**Arkansas Certified Crop Advisers** 

Arkansas Crop Protection Association

Arkansas Farm Bureau Federation

Arkansas Rice Federation

Arkansas Rice Growers Association

**Arkansas Soybean Association** 

Associated Oregon Hazelnut Industries

Big Horn Basin Beet Growers Association

Big Horn County Sugar Beet Growers Association

Burley and Dark Tobacco Producer Association

California Alfalfa & Forage Association

California Alfalfa and Forage Association

California Apple Commission

California Association of Wheat Growers

California Blueberry Commission

California Cherry Growers and Industry Association

California Citrus Mutual

California Cotton Ginners and Growers Association

California Fresh Fruit Association

California Grain and Feed Association

California Pear Growers

California Safflower Growers Association

California Seed Association

California Specialty Crops Coalition

California State Floral Association

California Sweetpotato Council

California Wild Rice Advisory Board

**Cherry Marketing Institute** 

Colorado Association of Wheat Growers

Colorado Farm Bureau

Colorado Fruit And Vegetable Growers Association

Colorado Livestock Association

Colorado Nursery and Greenhouse Association

Colorado Potato Legislative Association

Colorado Sugarbeet Growers Association

Connecticut Environmental Council

Connecticut Farm Bureau Association

Council of Producers & Distributors of Agrotechnology

CropLife America

Delaware-Maryland Agribusiness Association

Empire State Council of Agricultural Organizations

Far West Agribusiness Association

Florida Farm Bureau Federation

Florida Fertilizer & Agrichemical Association

Food Producers of Idaho

Georgia Cotton Commission

Georgia Farm Bureau

Georgia Fruit and Vegetable Growers Association

Georgia Green Industry Association, Inc.

Georgia Urban Ag Council

Georgia-Florida Soybean Association

Golf Course Superintendents Association of America

Hawaii Cattlemen's Council

Hawaii Crop Improvement Association

Hawaii Farm Bureau

Idaho Alfalfa and Clover Seed Growers Association

Idaho Barley Commission

Idaho Eastern Oregon Seed Association

Idaho Farm Bureau Federation

Idaho Grain Producers Association

Idaho Hay and Forage Association

Idaho Honey Industry Association

Idaho Hop Growers Association

Idaho Mint Growers Association

Idaho Noxious Weed Control Association

Idaho Oilseed Commission

Idaho Onion Growers' Association

Idaho Pea & Lentil Commission

Idaho-Oregon Fruit and Vegetable Association

Illinois Corn Growers Association

Illinois Farm Bureau

Illinois Fertilizer and Chemical Association

Illinois Soybean Association

Indiana Corn Growers Association

Indiana Farm Bureau

Indiana Soybean Alliance Membership & Policy Committee

Iowa Farm Bureau

**Iowa Seed Association** 

Iowa Soybean Association

Kansas Agribusiness Retailers Association

Kansas Association of Wheat Growers

**Kansas Cotton Association** 

Kansas Farm Bureau

Kansas Grain and Feed Association

Kansas Livestock Association

Kansas Soybean Association

Kentucky Corn Growers Association

Kentucky Farm Bureau Federation

Kentucky Small Grain Growers Association

Kentucky Soybean Association

Louisiana Cotton & Grain Association

Louisiana Farm Bureau Federation

Louisiana Nursery and Landscape Association

Maine Farmers Coalition

Maine Potato Board

Malheur County Onion Growers Association

Maryland Farm Bureau

Massachusetts Farm Bureau Federation

Michigan Agri-Business Association

Michigan Asparagus Association

Michigan Corn Growers Association

Michigan Farm Bureau

Michigan Nursery & Landscape Association

Michigan Soybean Association

Michigan State Horticultural Society

Michigan Vegetable Council

Mid Atlantic Soybean Association

Midwest Council on Agriculture

Midwest Food Products Association

Midwest Forage Association

Minnesota AgriGrowth

Minnesota Agri-Women

Minnesota Association of Wheat Growers

Minnesota Canola Council

Minnesota Corn Growers Association

Minnesota Crop Production Retailers

Minnesota Farm Bureau Federation

Minnesota Soybean Growers Association

Mint Industry Research Council

Mississippi Farm Bureau Federation

Mississippi Soybean Association

Missouri Agribusiness Association

Missouri Corn Growers Association

Missouri Farm Bureau Federation

Missouri Pork Association

Missouri Soybean Association

Modern Ag Alliance

Montana Agricultural Business Association

Montana Grain Growers Association

National Agricultural Aviation Association

National Alfalfa & Forage Alliance

National Association of State Departments of Agriculture

National Association of Wheat Growers

National Barley Growers Association

National Cattlemen's Beef Association

National Corn Growers Association

National Cotton Council

National Council of Farmer Cooperatives

National Onion Association

National Pecan Federation

National Pest Management Association (NPMA)

National Potato Council

National Sunflower Association

**NEBCO Sugarbeet Growers Association** 

Nebraska Agri-Business Association

Nebraska Farm Bureau Federation

Nebraska Soybean Association

Nebraska Sugarbeet Growers Association

New Hampshire Farm Bureau

New Jersey Farm Bureau

New Jersey Green Industry Council

New Jersey Nursery & Landscape Association

New York Corn & Soybean Growers Association

New York Farm Bureau

New York Green Industry Council

New York State Agribusiness Association

New York State Turfgrass Association, Inc.

Nisei Farmers League

North American Blueberry Council

North Carolina Christmas Tree Association

North Carolina Egg Association

North Carolina Farm Bureau

North Carolina Grange

North Carolina Nursery & Landscape Association

North Carolina Potato Association

North Carolina Soybean Producers Association

North Central Weed Science Society

North Dakota Agricultural Association

North Dakota Corn Growers Association

North Dakota Dry Pea & Lentil Council

North Dakota Farm Bureau

North Dakota Grain Growers Association

North Dakota Soybean Growers Association

Northarvest Bean Growers Association

Northeast Agribusiness & Feed Alliance

Northeast Dairy Producers Association

Northeastern Weed Science Society

Northern Canola Growers Association

Northern Pulse Growers Association

Ohio AgriBusiness Association

Ohio Corn & Wheat Growers Association

Ohio Farm Bureau

Ohio Soybean Association

Oklahoma Cotton Council

Oklahoma Farm Bureau

Oklahoma Soybean Association

Olive Grower Council of California

Oregon Association of Nurseries

Oregon Potato Commission

Oregon Seed Council

Oregon Wheat Growers League

Oregon Women for Agriculture

Oregonians for Food and Shelter

Pacific Northwest Canola Association

Pacific Seed Association

PennAg Industries Association

Pennsylvania Cooperative Potato Growers

Pennsylvania Corn Growers Association

Pennsylvania Farm Bureau

Pennsylvania No-Till Alliance

Plains Cotton Growers, Inc.

Potato Growers of Michigan, Inc

Professional Dairy Managers of Pennsylvania

**Public Lands Council** 

Red River Valley Sugarbeet Growers Association

Rhode Island Farm Bureau Federation

RISE (Responsible Industry for a Sound Environment)

Rolling Plains Cotton Growers

Snake River Sugarbeet Growers Association

South Carolina Corn and Soybean Association

South Carolina Farm Bureau Federation

South Dakota Agri-Business Association

South Dakota Farm Bureau

South Dakota Soybean Association

South Texas Cotton & Grain Association

Southern Crop Production Association

Southern Idaho Potato Cooperative

Southern Kansas Cotton Growers Coop

Southern Montana Sugarbeet Growers

Southern Rolling Plains Cotton Growers Assn

Southern Weed Science Society

Synergistic Hawaii Agriculture Council

Tennessee Farm Bureau Federation

Tennessee Nursery & Landscape Association

Tennessee Soybean Association

Texas Farm Bureau

Texas International Produce Association

Texas Soybean Association

Texas Vegetable Association

Texas Wheat Producers Association

U.S. Beet Sugar Association

U.S. Canola Association

U.S. Durum Growers Association

U.S. Peanut Federation

US Dry Bean Council

US Pea & Lentil Trade Association

USA Dry Pea & Lentil Council

**USA Rice** 

**Utah Farm Bureau Federation** 

**Venture Dairy Cooperative** 

Virginia Agribusiness Council

Virginia Cattlemen's Association

Virginia Farm Bureau

Virginia Grain Producers Association

Virginia Soybean Association

Washington Asparagus Commission

Washington Association of Wheat Growers

Washington Blueberry Commission

Washington Farm Bureau

Washington Friends of Farms and Forests

Washington Grain Commission

Washington Mint Growers Association

Washington Potato & Onion Association

Washington Pulse Crops Commission

Washington State Dairy Federation

Washington State Potato Commission

Weed Science Society of America

Westen Plant Health Association

Western Alfalfa Seed Growers Association

Western Pulse Growers Association

Western Sugar Cooperative

Western Tree Nut Association

Wisconsin Agri-Business Association

Wisconsin Farm Bureau

Wisconsin Potato & Vegetable Growers Association

Wisconsin Soybean Association

Wyoming Ag Business Association

Wyoming Crop Improvement Association

Wyoming Farm Bureau Federation

Wyoming Wheat Growers Association